

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

COLVIN & SON, LLC,

Plaintiff,

V.

DEBRA HAALAND *et al.*,

## Federal Defendants.

Case No. 3:23-cv-00204-ART-CLB

## ORDER ADOPTING SCHEDULING ORDER

**RE: JOINT CASE  
MANAGEMENT REPORT**

1 Pursuant to the Court’s July 24, 2023 Order, Dkt. 11, Federal Defendants<sup>1</sup> and Plaintiff  
 2 Colvin & Son, LLC, (together, “the Parties”) hereby submit a Joint Case Management Report for  
 3 the above-captioned case. The Parties have conferred and agree that this is a case for review on  
 4 an administrative record and is therefore exempt from the requirements of Federal Rule of Civil  
 5 Procedure 26. *See Fed. R. Civ. P. 26(a)(1)(B)(i); LR 16-1(c)(1)*.<sup>2</sup>

6 **1. Nature of Case**

7 BLM manages public lands in the United States. Pursuant to the Wild Free-Roaming  
 8 Horses and Burro Act (“WHBA”), 16 U.S.C. §§ 1331 *et seq.*, BLM manages wild horses and  
 9 burros on public lands.

10 The Little Fish Lake Herd Management Area (“HMA”) is managed by BLM and contains  
 11 28,744 acres of private and public lands. The HMA is approximately 70 miles northeast of  
 12 Tonopah in Nye County, Nevada, and falls within the Little Fish Lake Valley, portions of which  
 13 are public lands managed by BLM and portions of which are national forest system lands managed  
 14 by the United States Forest Service (“USFS”). The USFS portion of the Little Fish Lake Valley  
 15 includes the Little Fish Lake Wild Horse Territory (“WHT”) consisting of 88,297 acres of forest  
 16 and private lands. Together, the Little Fish Lake HMA and Little Fish Lake WHT, a total of  
 17 approximately 117,041 acres, are referred to as the Little Fish Lake Joint Management Area  
 18 (“JMA”), with historic movement and interchange of wild horses occurring between the HMA  
 19 and WHT. Plaintiff owns private land and holds a BLM grazing permit and USFS grazing permit  
 20 for land that falls within the Little Fish Lake HMA.

21 This case concerns BLM’s Little Fish Lake JMA Decision Record dated August 2, 2022

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22 <sup>1</sup> Defendants Debra Haaland, in her official capacity as Secretary of the Interior; Tracy Stone-  
 23 Manning, in her official capacity as Director of the Bureau of Land Management (“BLM”); Jon  
 24 Raby, in his official capacity as the Nevada State Director of BLM; Doug Furtado, in his official  
 25 capacity as District Manager for the Battle Mountain District, Nevada, BLM; and Perry B.  
 Wickham in his official capacity as the Field Manager for the Tonopah Field Office, Battle  
 Mountain District, Nevada, BLM.

26 <sup>2</sup> The docket entry associated with Federal Defendants’ Answer, Dkt. 9, indicates that a  
 27 “Discovery Plan/Scheduling Order” is due by September 7, 2023, one day before the date by  
 28 which the Court ordered that the Parties file this Joint Case Management Report, Dkt. 11. To  
 comply with both apparent requirements, the Parties have included a proposed scheduling order  
 for this case within this Joint Case Management Report and have filed it by September 7.

1 (“Little Fish Lake Decision Record”), in which BLM authorized, among other things, the “gather  
 2 and remov[al] [of] excess wild horses within and outside the Little Fish Lake JMA to achieve  
 3 AML,” i.e., Appropriate Management Levels, pursuant to the WHBA.<sup>3</sup> Specifically, per the Little  
 4 Fish Lake Decision Record, BLM:

5 “would gather and remove excess wild horses within and outside of the Little Fish  
 6 Lake JMA to achieve AML (approximately 251 as of July 2022) through an initial  
 7 gather or gathers and administer or booster population control measures to gather  
 8 and released horses through subsequent maintenance gathers over a period of ten  
 9 years from the initial gather(s), as well as gather excess horses throughout the 10-  
 year time period of the plan. This would allow BLM to achieve management goals  
 and objectives of attaining a herd size that is at the low range of AML, reducing  
 wild horse population growth rates, and achieving a thriving natural ecological  
 balance on the range as required under the [WHBA].”

10 On May 17, 2023, Plaintiff filed its complaint challenging the Little Fish Lake Decision  
 11 Record under the Administrative Procedure Act (“APA”), 5 U.S.C. § 706(2)(A), (C). Dkt. 1 ¶  
 12 66. Plaintiff alleges that BLM identified conditions that impact the implementation of the Little  
 13 Fish Lake Decision Record that are contrary to the WHBA. Plaintiff seeks to vacate the  
 14 conditions it views as improper and to compel BLM to implement the Little Fish Lake Decision  
 15 Record. *See id.* ¶¶ 1–5, 66, Prayer for Relief.

16 Federal Defendants dispute Plaintiff’s claims and maintain that the Little Fish Lake  
 17 Decision Record is lawful, reasonable, and supported by the record. Federal Defendants deny  
 18 that Plaintiff has pled a cognizable claim and deny that Plaintiff is entitled to any relief  
 19 whatsoever.

20 **2. Jurisdiction**

21 This Court has federal question subject matter jurisdiction under 28 U.S.C. § 1331 because  
 22 this action presents a case and controversy arising under the WHBA, which is a federal statute.

23 Venue properly lies in this Court pursuant to 28 U.S.C. §§ 1391(b)(2), 1391(e). The  
 24 events giving rise to Plaintiff’s cause of action occurred in this District and BLM maintains offices  
 25 in this District.

26  
 27  
 28 <sup>3</sup> This section quotes from the Little Fish Lake Decision Record, which will be lodged with the  
 Court as part of the Administrative Record in this case.

1                   **3. Additional parties and amended pleading**

2                   At this time, the Parties do not expect to add additional parties to the case or otherwise  
3 amend pleadings.

4                   **4. Pending motions**

5                   There are no pending motions in this case.

6                   **5. Related cases**

7                   There are no related cases to this case.

8                   **6. Discovery**

9                   The Parties agree that this case arises under the APA, which will involve resolution of  
10 Plaintiff's claim through judicial review of the administrative record and applicable federal  
11 statutes and regulations. *See* 5 U.S.C. § 706. Extra-record evidence, including the taking of  
12 discovery, is allowed only through limited exceptions and the Parties are not obligated to follow  
13 the Federal Rule of Civil Procedure 26 discovery process. *See* Fed. R. Civ. P. 26(a)(1)(B)(i); D.  
14 Nev. LR 16-1(c)(1). The Parties have conferred, and neither the Plaintiff nor Federal Defendants  
15 intend to seek discovery. If any Party decides to alter from this plan and seek discovery, the  
16 Parties acknowledge that leave of the Court would be required.<sup>4</sup>

17                   **7. ESI**

18                   This section is inapplicable to this case because this is a case for review on an  
19 administrative record.

20                   **8. Proposed Scheduling Order**

21                   Local Rule 16-1(c) provides that cases such as this one—"actions for review on an  
22 administrative record"—are to be "governed by an entry of an order establishing a briefing  
23 schedule and other appropriate matters." Accordingly, the Parties have conferred and agree that  
24 this APA case should be resolved via cross-motions for summary judgment after submission of  
25 the administrative record by Federal Defendants. The parties respectfully request the Court enter

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26                   <sup>4</sup> As set forth below, the Parties respectfully request to bifurcate briefing on the merits and remedy  
27 in this case. To the extent Plaintiff prevails on the merits and briefing on remedy becomes  
28 necessary, the Parties anticipate it may be necessary to introduce limited extra-record evidence  
via declarations in support of remedy briefing.

1 an order approving the following schedule for this case:

2 **Administrative Record**

3     • Federal Defendants shall file and serve the certified administrative record<sup>5</sup> by October  
4         13, 2023.

5     • The Parties shall confer about any concerns Plaintiff may have with the administrative  
6         record and attempt to informally resolve any such concerns by November 10, 2023.

7     • If the Parties cannot informally resolve disputes regarding the administrative record,  
8         Plaintiff will file a motion to complete and/or supplement the administrative record by  
9         December 8, 2023.

10         ◦ Federal Defendants' opposition to Plaintiff's record motion will be due by  
11             January 5, 2024.

12         ◦ Plaintiff's reply will be due by January 19, 2024.

13     • If Plaintiff files a motion to complete and/or supplement the administrative record, the  
14         Parties request that the Court vacate the summary judgment schedule outlined below.  
15         The Parties will submit a new, mutually agreeable summary judgment schedule within 7  
16         days of the Court's decision on any record motion filed by Plaintiff.

17 **Cross-Motions for Summary Judgment on Liability**

18     The Parties agree that the Court should bifurcate consideration of the merits from  
19     consideration of the appropriate remedy.<sup>6</sup> In the event Plaintiff does not succeed on the merits,  
20     briefing on the appropriate remedy will be unnecessary. However, in the event Plaintiff does

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22     <sup>5</sup> Federal Defendants anticipate that the administrative record will contain a large number of  
23         documents, many of which are voluminous and will result in large file sizes likely to exceed the  
24         filing limits of the Court's CM/ECF system. Accordingly, Federal Defendants plan to manually  
25         file with the Clerk's Office a copy of the administrative record in electronic format, either on  
26         CD/DVD-ROM disc(s) or on a flash drive, and simultaneously to file a Notice of Manual Filing  
27         in CM/ECF attaching copies of the index and BLM's certification of the record. Federal  
28         Defendants will also serve the Court and Plaintiff with copies of the Administrative Record in the  
       same electronic format. Each disc or flash drive will include hyperlinked electronic indices of the  
       documents contained in the administrative record, and the documents will be included in  
       searchable PDF file format to the extent possible.

6 As stated above, Federal Defendants' view is that Plaintiff is not entitled to any relief  
whatsoever. However, Plaintiff disagrees with that view.

1 succeed on the merits, briefing on the appropriate remedy may likely be necessary. Accordingly,  
 2 the Parties believe it is the interest of judicial economy and convenience of the Parties to first  
 3 brief the merits of Plaintiff's challenge and then—if necessary—to brief the appropriate remedy.  
 4 If Plaintiff prevails on the merits, the Parties agree to meet and confer and propose a briefing  
 5 schedule regarding remedy within two weeks of the Court's order on the merits, unless the Court's  
 6 order otherwise prescribes a schedule.

7 If there are no administrative record disputes, the Parties agree to the following schedule  
 8 regarding liability briefing:

- 9 • Plaintiff shall file its Motion for Summary Judgment by January 12, 2024, which can be  
 10 up to 30 pages in length, excluding any tables and exhibits, per LR 7-3(a).
- 11 • Federal Defendants shall file their combined Response to Plaintiff's Motion for  
 12 Summary Judgment and Cross-Motion for Summary Judgment by February 16, 2024,  
 13 which can be up to 30 pages in length, excluding any tables and exhibits, per LR 7-3(a).
- 14 • Plaintiff shall file its combined Response to Federal Defendants' Cross-Motion and  
 15 Reply in support of its Motion for Summary Judgment by March 22, 2024, which can be  
 16 up to 30 pages in length, excluding any tables and exhibits, per LR 7-3(a).
- 17 • Federal Defendants shall file their Reply in support of their Cross-Motion for Summary  
 18 Judgment by April 26, 2024, which can be up to 30 pages in length,<sup>7</sup> excluding any  
 19 tables and exhibits.<sup>8</sup>

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20  
 21 <sup>7</sup> The Parties agree that Federal Defendants should be permitted 30 pages for their Reply so that  
 22 the Parties each have the same number of pages to make their merits arguments. While LR 7-  
 23 3(a) provides only 20 pages for reply briefs in support of summary judgment motions, those limits  
 24 contemplate standard simultaneous summary judgment briefing, whereby each party would file a  
 25 motion, oppose each other's motion, and reply to their own. The Parties have agreed to resolve  
 26 the merits of this case via cross-motions for summary judgment which—even if Federal  
 27 Defendants are afforded 30 pages on Reply—will allow for far fewer pages (120 pages) than if  
 the Parties separately each moved for summary judgment (160 pages). Thus, the request to  
 provide Federal Defendants 30 pages for their Reply is not a request to expand page limitations  
 under LR 7-3(c), as it results in fewer total pages than would occur from standard simultaneous  
 motions, and will conserve judicial resources as well or better than the standard briefing and page  
 limits authorized by LR 7-3(a).

28 <sup>8</sup> To the extent Plaintiff reviews Federal Defendant's Reply brief and identifies a basis for filing  
 a surreply, such as Federal Defendants raising new issues in their Reply, Plaintiff can move for

1 Plaintiff requests that the Court schedule oral argument on the cross-motions for summary  
2 judgment on liability after briefing is completed. To the extent Federal Defendants believe oral  
3 argument is warranted on the Parties' motions, Federal Defendants will request oral argument  
4 consistent with LR 78-1.

5 **9. Jury Trial**

6 This section is inapplicable because this is a case for review on an administrative record.

7 **10. Settlement**

8 At this time, Plaintiff believes that this case can be resolved through settlement. Federal  
9 Defendants disagree. As such, the Parties do not believe this case can be resolved through  
10 settlement at this time.

11 **11. Magistrate**

12 The Parties do not consent to proceed before the magistrate judge.

13 **12. Bifurcation/Phasing**

14 As explained above, the Parties agree that the Court should bifurcate consideration of the  
15 merits from consideration of the appropriate remedy in this case. The Parties request that the  
16 Court enter the schedule outlined above regarding cross-motions for summary judgment on the  
17 merits. If Plaintiff prevails on the merits, the Parties agree to meet and confer and propose a  
18 briefing schedule regarding remedy within two weeks of the Court's order on the merits, unless  
19 the Court's order otherwise prescribes a schedule.

20 **13. Case management conference**

21 The Parties do not request a case management conference be set in this case.

22 Dated: September 7, 2023

23 Respectfully submitted,

24 TODD KIM,  
25 Assistant Attorney General  
26 S. JAY GOVINDAN, Section Chief  
27 BRIDGET K. MCNEIL, Assistant Section Chief

28 leave to submit a surreply. *See* LR 7-2(b) ("Surreplies are not permitted without leave of court;  
motions for leave to file a surreply are discouraged.").

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5  
6  
7                   *Attorney for Plaintiff, Colvin & Son, LLC*

8  
9                   **ORDER**

10                  The Court has reviewed the joint case management report and it does not appear  
11                  that an initial case management conference is necessary. If the parties disagree, they may  
12                  file a stipulation requesting a case management conference.

13                  Additionally, the Court adopts the proposed schedule for the filing of the  
14                  Administrative Record and Cross-Motions for Summary Judgment as outlined above in  
15                  Paragraph 8, consistent with Local Rule 16-1(c).

16                  **IT IS SO ORDERED.**

17                  **DATED:** September 7, 2023.



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21                  **UNITED STATES MAGISTRATE JUDGE**